# MARCELLO & COMPANY CERTIFIED PUBLIC ACCOUNTANTS

#### FORT ORD REUSE AUTHORITY

Marina, California

#### Annual Financial Report June 30, 2010

#### **Board of Directors**

Voting Members	Representing	<u>Title</u>
Mayor Rubio Supervisor Potter Council Member McCall Mayor Edelen Mayor McCloud Supervisor Parker Mayor Pro Tem Gray	City of Seaside County of Monterey City of Marina City of Del Rey Oaks City of Carmel-by-the-Sea County of Monterey City of Marina	Chair  1 <sup>st</sup> Vice Chair  2 <sup>nd</sup> Vice Chair  Director  Director  Director  Director  Director
Council Member Selfridge Supervisor Calcagno Mayor Pro Tem Kampe Council Member Barnes Mayor Pendergrass	City of Monterey County of Monterey City of Pacific Grove City of Salinas City of Sand City	Director Director Director Director Director/Member at Large
Council Member Mancini	City of Seaside	Director

#### **Appointed Official**

Michael A. Houlemard, Jr. Executive Officer

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#### INDEPENDENT AUDITOR'S REPORT

## MARCELLO & COMPANY CERTIFIED PUBLIC ACCOUNTANTS

2701 Cottage Way, Suite 30 / Sacramento, California 95825 / 916.979.9079

#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Fort Ord Reuse Authority Marina, California

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Ford Ord Reuse Authority, as of and for the year ended June 30, 2010, which collectively comprise the Fort Ord Reuse Authority's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Fort Ord Reuse Authority's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Fort Ord Reuse Authority, as of June 30, 2010, and for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 11, 2010, on our consideration of the Fort Ord Reuse Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Board of Directors Fort Ord Reuse Authority Marina, California

The management's discussion and analysis on pages 3 through 7, and schedule of funding progress, and budgetary comparison information on pages 29 through 30, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fort Ord Reuse Authority's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements of the Fort Ord Reuse Authority. The schedule of expenditures of federal awards has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Certified Public Accountants Sacramento, California

Marullo & Company

November 11, 2010

#### MANAGEMENT'S DISCUSSION AND ANALYSIS



#### FORT ORD REUSE AUTHORITY

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## FORT ORD REUSE AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2010

Beginning July 1, 2003, the Fort Ord Reuse Authority (FORA) implemented Government Accounting Standards Board (GASB) Statement Number 34 "Basic Financial Statement and Management's Discussion and Analysis for State and Local Governments." GASB developed these standards to require annual financial reports to be more comprehensive and to assist outside users, such as financial institutions and bondholders to assess the entire finances of the government entity. Unless otherwise specified, GASB statements apply to financial reports of all state and local governments.

This is management's discussion and analysis (MD&A) of the financial performance of the Fort Ord Reuse Authority for the fiscal year ended June 30, 2010.

#### FINANCIAL HIGHLIGHTS

During FY 09-10 FORA was approved for two federal grants in the combined amount of \$6.8 million to finance 1) General Jim Moore Boulevard (GJMB) and 2) California Central Coast Veteran Cemetery (Veteran Cemetery) planning. Project delays (continuing recessionary economic conditions) resulted in nominal redevelopment revenues (i.e., developer fees and land sale proceeds) during FY 09-10. To continue essential projects and services, FORA borrowed \$19 million to match the GJMB stimulus grant award and retire certain existing debts. The fiscal year highlights include:

- ❖ FORA was approved for a \$6.4 million (\$6.4 million local matching requirement) Economic Development Administration (EDA) stimulus grant to fund GJMB and Eucalyptus Road construction.
- ❖ FORA was granted \$460,000 from the Office of Economic Adjustment (OEA) to fund Veteran Cemetery planning.
- FORA borrowed \$19 million to match the EDA grant and to pay off existing debts.
- ❖ FORA completed \$3.8 million in capital improvements.
- ❖ FORA collected \$1.2 million in property tax increment fees, \$314,000 in land sale proceeds, and \$48,000 in development fees.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the FORA's basic financial statements. FORA's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

1) The government-wide financial statements provide both long-term and short-term information about FORA's overall financial status and inform how FORA's general government services were financed in the short term as well as what remains for future spending. 2) The fund financial statements focus on individual parts of FORA's governmental funds and report FORA's operations in more detail than the government-wide statements. 3) The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide information about FORA activities as a whole and present a comprehensive overview of FORA's finances.

The statement of net assets presents information on all of the FORA's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in FORA's net assets are one indicator of whether its financial health is improving or deteriorating.

The statement of activities presents information showing how the FORA's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, all the current year's revenues and expenses are reported in the statement of activities regardless of when cash is received or paid. The focus of the government-wide statement of activities is on the net cost of governmental activities provided by a governmental entity.

FORA was engaged in the following types of activities:

Governmental Activities: During the FY 09-10 FORA employed federal grants, loan proceeds, tax increment receipts, land sale/lease proceeds, construction reimbursements and membership dues to finance:

- Munitions and explosives of concern remediation investigation, processing, and removals;
- General administration and planning;
- Property surveys and transfers;
- Infrastructure construction/development;
- Habitat conservation planning;
- Water augmentation planning;
- Insurance policy and liability protection issues; and
- Real property development, consistency determination, valuation, and planning review.

The government-wide financial statements can be found on <u>pages 8-9</u> of this report.

#### Fund Financial Statements

Fund financial statements provide a *short-term* look at FORA's fiscal accountability and compliance with restrictions on the use of certain financial resources. The fund financial statements provide detailed information about the most significant funds - not the Authority as a whole.

Governmental Funds: All of the FORA's services and activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for appropriation. FORA maintains 7 individual governmental funds and for financial reporting purposes these funds have been combined into two groupings: the General Fund and Special Revenue Funds. The General Fund accounts for all of FORA's financial resources except for those resources that must be accounted for in Special Revenue Funds, which are restricted as to expenditures.

The fund financial statements can be found on pages 10-13 of this report.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS

The government-wide financial statements provide long-term and short-term information about FORA's overall financial condition. In accordance with GASB Statement No. 34, FORA is not required to restate financial information from prior periods for the purpose of providing comparative information for this analysis.

Net assets in the Statement of Activities on page 9 show FORA governmental activities improved from negative \$7 million to negative \$6 million. The negative balance in net assets means that all liabilities (including long-term debt not due at the end of the fiscal year) exceed all assets FORA had at the fiscal year end (including long-term receivables and non-liquid assets). In addition, the unspent balance in ESCA grant fund at June 30, 2010 of \$6.6 million is classified as revenue collected in advance of the earnings process and recorded as deferred revenue, a liability account, for financial statement purposes. It will be recognized as revenue when it is earned.

#### Revenues

FORA annual revenue total decreased from \$28.2 million to \$9.4 million, attributable to the multi-year Environmental Services Cooperative Agreement (ESCA) grant revenue being collected in early lump sums. Land sale, development fee, tax increment, and investment revenues increased as compared to the previous fiscal year. Other revenue sources did not vary significantly.

Revenue sources were provided from the following:

- Federal funding 21%
- Land sale/lease proceeds 19%
- Construction reimbursements 14%
- Property tax increment 13%
- Investment income 8%
- Membership dues and franchise fees 5%
- Other revenue sources 20%

#### **Expenditures**

The FY 09-10 cost of FORA programs was \$8.7 million. GJMB construction was the FY 09-10 capital improvement program's (CIP) major project

The government-wide financial statement showing the net cost of FORA's major projects can be found on page 9 of this report.

#### FINANCIAL ANALYSIS OF THE FUND STATEMENTS

A fund is a group of related accounts used to maintain resource control and are segregated for specific activities or objectives. Reporting standards require that a major governmental fund be presented in a separate column in the fund financial statements. In accordance with GASB Stmt. No. 34, paragraph 76, FORA has elected to report all its special revenue funds as major funds as these funds are important to financial statement users. The General Fund is always considered a major fund and therefore presented in a separate column. The fund financial statements focus on FORA's individual parts.

The segregated governmental funds provide information on near-term inflows, outflows and balances of expendable resource balance. As FORA completed the fiscal year, its governmental funds reported a combined fund balance of \$14.7 million; this increase of \$6.3 million over FY 08-09 - which is attributable to proceeds from the Preston Park loan.

\$12.4 million of the \$14.7 million ending fund balance is either use restricted or specifically designated, such as federal grant funds designated for environmental cleanup and roadway construction, loan proceeds for grant matching, or developer impact fees/ land sale proceeds for the CIP projects. Approximately \$2.3 million is undesignated and available for Board expenditure and designation.

**Ending Fund Balances** 

		Land	Developer	Pollution	Federal	
Fiscal Year	General Fund	Sale/Leases	Fees	Liability	Grants	TOTALS
2008-2009	1,162,680	200,075	3,519,312	3,537,928	-	8,419,995
2009-2010	7,661,589	208,747	3,898,829	2,982,174	1	14,751,339
Change + (-)	6,498,909	8,672	379,517	(555,754)	-	6,331,344

#### **BUDGETARY HIGHLIGHTS**

A budget is a plan of financial operations that provides a basis for the planning, controlling, and evaluating of governmental activities. Governmental funds generally use a fixed budget, which reflects a specific estimate for revenues and expenditures. Once expenditures and revenues are incorporated into the budget, the total estimated expenditure appropriation amount becomes a limit for current expenditures, and the estimated revenue amount becomes the basis for comparison to actual revenues. Even though FORA is not legally subject to any budgetary controls, the budget is included as a part of the general accounting record, and it is used as a guide to controlling expenses.

The FORA Board approved the FY 09-10 budget on June 11, 2009 and the mid-year budget update on February 11, 2010. Despite the recessionary economic conditions slowing the former Fort Ord redevelopment activities, FORA Board policies have sustained financial stability. The financial support was aided by the EDA grant enabling uninterrupted CIP activities.

#### Budget Variances (from mid-year budget projections to year-end actual)

#### Revenues: \$6.6 million decrease

FORA federal grant revenues decreased and other funding slightly increased, as follows:

- \$5.9 million decrease (deferral to FY 10-11) in EDA and OEA grant payments due to timing and actual progression of construction and planning activities;
- \$1 million decrease (deferral to FY 10-11) in land sale proceeds from Salinas Valley Memorial Healthcare System; and
- \$300,000 revenue increase from other funding sources (such as tax increment and franchise fees).

#### Expenditures: \$11 million decrease

FORA realized savings in all expenditure categories (including administrative categories such as salaries and office expenses). The most significant expenditure variances were:

- \$10.7 million capital project decrease (deferred to FY 10-11); the revised FY 09-10 budget included \$14.5 million in capital projects, including roadway improvements, habitat management, and other CIP priority projects. Due to timing and bid results only \$3.8 million was completed in FY 09-10.
- \$800,000 decrease (deferral to FY 10-11 and budget savings) in contractual services to reflect actual cost of completed projects, timing and project progress (habitat management, ESCA regulatory response, CIP road designs, and Veteran Cemetery planning).
- \$170,000 decrease (deferral to FY 10-11 and budget savings) in administrative categories due cost saving measures and deferred moving expenses (FORA relocation to Imjin Office Park building is now scheduled for Spring 2011).
- \$600,000 adjustment in amortization; FORA does not include amortization expenses (non-cash expenses) in the operating budget.

The comparative statements of budgeted and actual revenues can be found on page 30 of this report.

FORA employs real property assets and lease revenue (such as Preston Park Housing) to amortize or collateralize long-term indebtedness. Current asset valuation is in the range of \$100 - \$150 million, of which FORA is entitled to a 50% share. Please refer to <u>pages 17-18</u>, <u>Note 1J</u> for more information regarding capital assets. As of June 30, 2010, FORA had \$21 million in long-term debt consisting of:

- \$18.9 million Preston Park loan; \*
- \$1.7 million PLL Insurance loan; \*\* and
- \$0.4 million capital lease equipment purchase obligation. \*\*\*
- \* In March 2010, FORA borrowed \$19 million (Preston Park Loan) from Rabobank. The FORA Board authorized the loan to 1) provide stimulus grant local matching funds and 2) retire certain existing debts (Revenue Bonds and Line of Credit). The loan (interest and principal) is financed by FORA's share of Preston Park net lease revenue.
- \*\* The PLL insurance loan is financed by a 7-year Rabobank loan. Participating jurisdictions/agencies reimburse FORA for their portions of the premium and financing costs. FORA collected only a partial payment from the City of Del Rey Oaks and used its own resources to cover the missing payment.
- \*\*\* The capital lease obligation was incurred in 2003 to purchase firefighting equipment and will be repaid by development fees by June 30, 2014.

More detailed information about FORA's total long-term liabilities is presented on <u>pages 22-24, Notes 7-</u> 10 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

FORA anticipates accumulating a small revenue surplus by 2014. The surplus will come predominantly from property transaction proceeds. Even though FORA does not foresee rapid change in economic conditions, current projections forecast all capital programs and projects to have sufficient funds for administrative and implementation activities. There are a few areas where resources/expenses remain imprecise but will be better defined during the 2010-2011 fiscal year. Those are:

- Uncertainty in the underlying market for all forms of real property development;
- Still unknown cost figures for habitat conservation;
- · Capital needs for augmenting current water supply; and
- Completed review by independent consultant of the FORA CIP.

FORA is implementing ESCA grant terms, which include reimbursement of oversight and administrative costs to FORA. In concert with this agreement, the U.S. Army transferred the remaining 3,300 acres of Economic Development Conveyance (EDC) property to FORA, allowing FORA's capital needs and habitat costs to become more definitive. FORA is coordinating with MCWD modifications of the capital improvement program schedule for completing water resource augmentation infrastructure needs and working with member jurisdictions to better define future capital capital requirements and objectives.

#### CONTACTING FORA'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of FORA's finances, and to demonstrate FORA's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Fort Ord Reuse Authority, Executive Officer, 100 12<sup>th</sup> Street, Building #2880, Marina, California, 93933.

Michael A. Houlemard, Jr. Executive Officer

#### FINANCIAL STATEMENTS

# FORT ORD REUSE AUTHORITY

Statement of Net Assets

Year Ended June 30, 2010

	Governmental
ASSETS	Activities
Cash and investments	\$ 18,720,972
Accounts receivable:	
Due within one year	1,313,873
Due in more than one year	50,457
Notes receivable	247,343
Interest receivable	71,553
Grants receivable	395,599
Prepaid expenses	16,603
Prepaid insurance, net	2,700,000
Capital assets (Note 1-J, page 17)	21,753
Total Assets	23,538,153
LIABILITIES	
Accounts payable	2,083,700
Interest payable	63,210
Deferred revenue	6,618,150
Long-term debt and obligations:	
Due within one year	1,203,746
Due in more than one year	19,904,508
Total Liabilities	29,873,314
NET ASSETS	
Investment in capital assets (Note 1-J, page 17)	21,753
Restricted	2,425,460
Unrestricted	(8,782,374)
Total Net Assets	\$ (6,335,161)

FORT ORD REUSE AUTHORITY

# Statement of Activities

Year Ended June 30, 2010

						Net
			- 2	Program Revenues		(Expense) Revenue
Functions/Programs		Program	୍ର	Grants and	Gov	Governmental
	_	Expenses		Fees	7	Activities
Governmental Activities						
General government	¢A	1,231,788	65	247,228	69	(984,560)
Capital improvements		4,828,373		3,506,804		(1,321,569)
Environmental cleanup		588,366		588,366		1
Reuse planning/EDC transfers & environmental		858,185		2,510,164		1,651,979
subtotal - capital improvement program		6,274,924		6,605,334		330,410
Interest on long-term debt and short-term debt		1,200,300		1		(1,200,300)
Total governmental activities		8,707,012		6,852,562		(1,854,450)

## General revenue

Total general revenues Property fax revenue Investment earnings Membership dues Franchise fees

1,255,022 261,000 224,885

788,138

2,529,044

# Change in net assets

Net assets, end of year Net assets, beginning

(7,009,755)(6,335,161) 674,594

Fund Financial Statements

FORT ORD REUSE AUTHORITY

**Balance Sheet** 

Year Ended June 30, 2010

I cal Linea June 30, 2010																
				Lease			_ _	Pollution		EDA				Army		Total
		General	10	and Sale	۵	Developer		Legal	_	Grant	OE/	<b>OEA</b> Grant		Grant	Š	Governmental
		Fund	а.	Proceeds		Fees	_	Liability	•	ARRA		۸c	ш	ET/ESCA		Funds
ASSETS																
Cash and investments	<del>\$</del>	7,304,086	49	76,860	↔	3,958,839	69	115,641	€9	483,687	↔	(10,379)	69	6,792,238	€9	18.720.972
Accounts receivable - due within one year		1,130,999		1		1		182,874						,		1,313,873
Account receivable - due after one year		50,457		1		ı		1		•		1		ı		50,457
Notes receivable		1		191,093		56,250		İ		•		٠		ı		247,343
Interest receivable		71,553		•		ı		i		•		٠		1		71,553
Grants receivable		ı		ı		•		Ī		354,688		40,911		1		395,599
Prepaid expenses		16,603		1		1		t						r		16,603
Prepaid insurance, net		•		•		1		2,700,000		•		,		t		2,700,000
Total Assets	ઝ	8,573,698	ક્ક	267,953	ક્ર	4,015,089	↔	2,998,515	49	838,375	ક	30,532	€\$	6,792,238	\$	23,516,400
LIABILITIES AND FUND BALANCES																
Liabilities																
Accounts payable	<del>69</del>	912,111	69	2,336	↔	116,260	↔	ı	<del>(/)</del>	838,375	↔	30,532	49	184,087	49	2.083.701
Interest payable		ı		56,870		1		6,340								63,210
Deferred revenue (see note 12, page 24)		•		•		•		10,000				٠		6,608,150		6,618,150
Total Liabilities		912,111		59,206		116,260		16,340		838,375		30,532		6,792,237		8,765,061
Fund Balances (see note 13, page 25)																
Reserved		67,060		191,093		56,250		2,700,000		,		ı		1		3,014,403
Unreserved:																
Designated		5,243,928		17,654		3,842,579		282,174		•		•		•		9,386,335
Undesignated		2,350,601		•		ı		1		1		•		1		2,350,601
Total Fund Balances		7,661,589		208,747		3,898,829		2,982,174				•     •				14,751,339
Total Liabilities and Fund Balances	s	8,573,700	↔	267,953	↔	4,015,089	₩	2,998,514	G	838,375	6 <del>9</del>	30,532	€	6,792,237	€>	23,516,400

# FORT ORD REUSE AUTHORITY

# Reconciliation of the Governmental Funds Balance Sheet to the Government-wide Statement of Net Assets Year Ended June 30, 2010

Year Ended June 30, 2010		
Total Fund Balances - Governmental Funds (page 10)		\$ 14,751,339
Amounts reported in the Governmental Activities column in the Statement of Net Assets are different because:		
Capital Assets Capital assets used in governmental activities were not current financial resources. Therefore, they		
were not reported in the Governmental Funds  Balance Sheet. Capital assets were adjusted as follows:  Depreciable capital assets, net of accumulated depreciation		21.753
Long-term Debt Obligations Long-term liabilities were not due and payable in		
the current period. Therefore, they were not reported in the Governmental Funds Balance Sheet.		
Capital lease obligations PLL Loan payable	\$ (412,863) (1,714,285)	
Preston Park Loan Payable Compensated absences	(18,934,578)	(21,108,253)
Net Assets - Governmental Activities (page 8)		\$ (6,335,161)

FORT ORD REUSE AUTHORITY

Statement of Revenue, Expenditures, and Change in Fund Balances Year Ended June 30, 2010

		Lease		Pollution	EDA	OEA	Army	
	General	and Sale	Developer	Legal	Grant	Grant	Grant	Governmental
	Fund	Proceeds	Fees	Liability	ARRA	S AC	ET/ESCA	Funds
REVENUE								
Membership dues	\$ 261,000	- €÷	· <del>69</del>	' ↔	· &9	, <del>S</del> >	· ↔	\$ 261,000
Franchise fees	224,885	1	r	t	•	1	•	224,885
Property tax increment	1,255,022	•	•	1	•	•	,	1,255,022
Federal grants	•	,	•	í	1,371,158	40,911	588,366	2,000,435
Developer fees	•	1	48,265	•		ı	(	48,265
Planning reimbursements	149,482	•	•		1	1	ı	149,482
Construction reimbursements	1,269,383	•	ı	1		1	•	1,269,383
Insurance reimbursements	•	t	1	983,657	1	ı	•	983,657
Lease/Rental income	97,722	1,480,596	•	1	1	ı	ı	1,578,318
Real estate sales	•	313,538	•	•	•	1	•	313,538
CSU mitigation fees	•	•	500,000	j	•	ı	•	500,000
Investment/Interest earnings	333,918	1	438,047	16,175	1	ı	•	788,140
Other revenue	24	•	4,460	5,000	•	•	•	9,484
Total Revenue	3,591,436	1,794,134	990,772	1,004,832	1,371,158	40,911	588,366	9,381,609
EXPENDITURES								
Salaries and benefits	1,111,071	1	160,003	t	114,508	•	255,051	1,640,633
Supplies and services	87,822	12,611	43,130	2,183	•	ŧ	13,780	159,526
Contractual services	277,896	10,263	376,052	4,250	329,539	40,911	319,535	1,358,446
Capital improvements	1,063,012	,	398,861	ı	2,298,269	ŧ	•	3,760,142
Amortization	1	•	•	000*009	ı	i	•	000,009
Total Expenditures	2,539,801	22,874	978,046	606,433	2,742,316	40,911	588,366	7,518,747
Revenue over (under) Expenditures	1,051,635	1,771,260	12,726	398,399	(1,371,158)	'		1,862,862
Other Financing Sources (Uses)								
Debt service - Interest and fiscal charges	(283,778)	(795,097)	(24,415)	(97,010)	r	ı	•	(1,200,300)
Debt service - Principal	(11,415,000)	(967,490)	(91,585)	(857,143)	1	í	•	(13,331,218)
Loan proceeds	19,000,000	•	•	•	ı	į	•	19,000,000
Operating transfers in	ı	•	482,790	t	1,371,158	1	•	1,853,948
Operating transfers (out)	(1,853,948)	1	1	•	1	1	•	(1,853,948)
Total Other Sources (Uses)	5,447,274	(1,762,587)	366,790	(954,153)	1,371,158	í	ı	4,468,482
CHANGE IN FUND BALANCES	6,498,909	8,673	379,516	(555,754)	I	İ	•	6,331,344
Fund Balances - beginning		200,074	3,519,313	3,537,928	1		1	8,419,995
Fund Balances - end of year	\$ 7,661,589	\$ 208,747	\$ 3,898,829	\$ 2,982,174	\$	φ.	<del>69</del>	\$ 14,751,339

# FORT ORD REUSE AUTHORITY

Reconciliation of the Governmental Funds Statement of Revenue, Expenditures, and Change in Fund Balances to the Government-wide Statement of Activities Year Ended June 30, 2010

and Change in Fund Balances to the Government-wide Statement of Activities Year Ended June 30, 2010	t of Activities		
Change in Fund Balances - Governmental Funds (page 12)		<b>⇔</b>	6,331,344
Amounts reported in the governmental activities column in the statement of activates are different because:			
Long-term Debt Payments Repayment of long-term debt principal is an expenditure in the government funds financial statement, but the repayment reduces long-term liabilities in the statement of net assets.			
Repayment of capital lease obligations Repayment of bonds Repayment of loans	\$ 91,585 2,825,000 10,414,632		13,331,217
Proceeds from Loan Borrowing  Proceeds from long-term borrowing are reported as revenue in the governmental funds financial statement, but recorded as a liability in the statement of net assets.			
Loan proceeds to pay for CIP projects  Capital Assets and Compensated Absences  Capital assets and compensated liability affect net assets but are not included in governmental funds assets and liabilities.			(19,000,000)
Change in capital assets Change in compensated absences liability	1,174		12,033
Change in Net Assets - Governmental Activities (page 9)		€	674,594

#### NOTES TO THE FINANCIAL STATEMENTS

The notes to the statements include a summary of significant accounting policies and other notes considered essential to fully disclose and fairly present the transactions and financial position of the Fort Ord Reuse Authority, as follows:

- Note 1 Summary of Significant Accounting Policies
- Note 2 Cash and Investments
- Note 3 Equipment and Furniture
- Note 4 Defined Benefit Pension Plan
- Note 5 Deferred Compensation Plan
- Note 6 Long-Term Debt Obligations
- Note 7 Capitalized Lease Obligation
- Note 8 Bonds Payable
- Note 9 Loans Payable
- Note 10 Compensated Absences
- Note 11 Health Care Plan
- Note 12 Commitments and Contingencies
- Note 13 Fund Balance Designations
- Note 14 Property Sales and Lease Income
- Note 15 Contingent Receivables
- Note 16 US Army Environmental Services Cooperative Agreement Grant
- Note 17 New Pronouncements
- Note 18 Subsequent Events

#### Note 1 - Summary of Significant Accounting Policies

#### A. Reporting Entity

The Fort Ord Reuse Authority (Authority) was created under Title 7.85 of the California Government Code, Chapters 1-7, signed into law on May 10, 1994. The Authority was incorporated in the State of California as an instrumentality and is considered a quasi-governmental regional agency. The Authority has specific powers in State Law to prepare, adopt, finance and implement a plan for the future use and development of the territory formerly operated by the U.S. Army as the Fort Ord Military Reservation in Monterey County, California.

The Authority is governed by a 13-voting member board, which consists of various Monterey County's Board of Supervisors, City Mayors and/or Council Members from surrounding jurisdictions. The Authority Board has 12 non-voting ex-officio members. There are no component units, as defined in the Governmental Accounting Standards Board Statement (GASB) No. 14, that are included in the Authority's reporting entity.

The Authority receives funding from local, state and federal governmental sources and must comply with the accompanying requirements of these funding source entities. However, the Board is not included in any other governmental reporting entity as defined by the Governmental Accounting Standards Board pronouncement. The Board has the authority to levy taxes, the power to designate management and the ability to significantly influence operations and primary accountability for fiscal matters.

Title 7.85 of California Government Code specifies that its terms and provisions would become inoperative when the board determines that 80% of the territory of Fort Ord (that is designated for development or reuse in the plan prepared pursuant to the bill) has been developed or reused in a manner consistent with the plan, or June 30, 2014, whichever occurs first, and would be repealed on January 1, 2015.

#### B. Accounting Policies

The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental agencies. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the Authority are described below.

#### C. Basis of Presentation

The financial statement presentation, required by GASB Statements No. 34, 37, and 38 provides a comprehensive, entity-wide perspective of the Authority's assets, liabilities, and expands the fund-group perspective previously required.

#### Government-wide Financial Statements

Government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on overall financial status and activities of the Authority.

#### **Fund Financial Statements**

The fund financial statements (i.e., the balance sheet and the statement of revenue, expenditures and changes in fund balances) focus on the short-term look at the Authority's fiscal accountability and provide detailed information about individual funds.

#### D. Fund Accounting

The accounts of the Authority are organized on the basis of funds and account groups. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. They are as follows:

#### Governmental Funds

- a. General fund is the general operating fund of the Authority and accounts for all revenue and expenditures of the Authority not encompassed within other funds. All general revenue and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

#### E. Basis of Accounting and Measurement Focus

Basis of accounting refers to when revenue and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The fund financial statements are reported using the modified accrual basis of accounting. Revenue is recognized when they become both measurable and available to finance the expenditures of the current period (susceptible to accrual). Major revenue sources susceptible to accrual include all governmental grants that are unrestricted as to use and interest. The Authority also receives grants that are considered earned to the extent of expenditures made under the provisions of the grant and are therefore recognized based upon expenditures incurred. Expenditures are recorded when the related fund liability is incurred.

All governmental funds are accounted for using a current financial resources measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources." Governmental fund operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

#### F. Budgetary Data

The Authority is not required by state law to adopt annual budgets for the general and special revenue funds. An annual budget is however prepared, adopted by the Authority's Board, and included as a part of the general accounting record and used as a guide to controlling expenses. Each budget is prepared and controlled by the budget controller at the revenue and expenditure function/object level.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- A proposed draft budget is submitted to the Board for the fiscal year commencing July 1.
- Once the budget is approved, it can be amended only by approval of a majority of the members of the Board. Amendments are presented to the Board at their regular meetings.

#### G. Use of Estimates

Financial statement preparation in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures during the reporting period. Actual results could differ from those estimates.

#### H. Cash and Investments

Cash and cash equivalents held by the Authority are reported as cash and investments. Funds can spend cash at any time without prior notice or penalty. Investments are stated at fair value.

#### Receivables and Payables

The major components of receivables (i.e., revenues earned but not collected) as of June 30, 2010, were as follows:

	Co	nstruction		Tax	In	surance	La	and Sale		Other	Total
	Rei	mbursements	lr	crement	Rein	nbursements	P	roceeds	Re	eceivables	 Receivables
Accounts receivable	\$	696,472	\$	383,960	\$	182,874	\$	-	\$	50,567	\$ 1,313,873
Notes receivable		-		-		-		191,093		56,250	247,343
Grants receivable	\$	354,688	\$	-	\$	-	\$	-	\$	40,911	\$ 395,599

The major components of payables (i.e., liabilities incurred but not paid) as of June 30, 2010, were as follows:

	_	onstruction Activities		/ironmental Cleanup		Reuse nning/HCP		ebt rvice	Other Payables	R	Total eceivables
Accounts payable Interest payable	\$ \$	1,743,195	\$ \$	173,186	\$ \$	61,934 -	<b>\$</b> \$ 6:	3,210	105,385	\$ \$	2,083,700 63,210

#### J. Capital Assets

Equipment and furniture are stated on the actual cost basis. Capitalization level for capital assets is \$500 per unit (including installation cost). Contributed capital assets are recorded at their estimated fair market value at the time received. There were no contributed capital assets during the year. Capital assets are depreciated over their estimated useful lives. The year end net balance in equipment and furniture was \$21,753. In accordance with the option provided by Government Accounting Principles Generally Accepted in the United States of America, infrastructure assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting are not recorded on the Statement of Net Assets. Management has determined that the purpose of stewardship for capital expenses is satisfied without recording these assets. In addition, depreciation is not recorded on these capital expenses.

In all cases, the infrastructure assets are owned by the Authority, as trustee, for a relatively short period of time.

During the reporting period the Authority did not receive or transfer any real property. Real property assets have been transferred from the United States Government under an agreement dated June 23, 2000. These transfers included land, buildings, and infrastructure within the Cities of Marina, Del Rey Oaks, Monterey, Seaside and the County of Monterey. As of June 30, 2010, the Authority owned approximately 3,450 acres of former Fort Ord Army Base land which included the following parcels:

- Preston Park Housing area
- The Authority complex
- EDC properties transferred in connection with ESCA Grant

Real property assets are not recorded on the Authority's books since the Authority, as trustee, is a short-term real property holding entity. The Authority transfers property to underlying jurisdictions for disposal/development, retaining 50% interest in any future sale or leasing proceeds from any of these properties transferred for private development or for public non-institutional purposes. The ESCA Grant properties are undergoing munitions and explosives of concern remediation with covenants restricting use of these properties ("CRUPS") and have limited value until the CRUPS are lifted at the completion of remediation.

Management has determined the estimated year-end value of Authority owned properties to be in the range of \$100-\$150 million, of which the Authority is entitled to a 50% share.

#### K. Net Assets

The Authority's net assets are classified as follows:

- Investment in capital assets This represents the Authority's total investment in capital assets.
- Restricted net assets Restricted net assets include resources that the Authority is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or regulatory agencies that direct usage, or other impositions by contract or adopted covenants.
- Unrestricted net assets Unrestricted net assets represent resources derived from franchise fees
  and membership dues. These resources are used for transactions relating the general operations
  of the Authority, and may be used at the discretion of the governing board to meet current
  expenses for any purpose.

#### L. Long -Term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the statement of net assets. Bond issuance costs are reported as deferred charges and amortized over the life of the related debt. In the fund financial statements, long-term debt is not reported.

#### M. Major Funds

In accordance with GASB Statement No. 34, paragraph 76, the Authority has elected to report all its special revenue funds as major funds because they believe these funds are particularly important to financial statement users.

#### Note 2 - Cash and Investments

Cash and investments as of June 30, 2010 are classified in the accompanying financial statements as follows:

Statement of Net Assets:

Cash and investments \$ 18,720,972

Cash and investments as of June 30, 2010 consist of the following:

Deposits with financial institutions in:

Checking accounts	\$ 230,664
Money Market accounts	10,027,262
Certificates of deposit	4,424,172
Investment in (11) mutual funds	<u>4,038,874</u>
Total cash and investments	<u>\$ 18,720,972</u>

The California Government Code requires California banks, and savings and loan associations, to secure a government agency's deposits, in excess of federal depository insurance, by pledging government securities as collateral. The market value of pledge securities must equal 110 percent of a government agency's deposits.

#### Investments Authorized by the Authority's Board of Directors

Investments are managed in compliance with the revised Investment Policy adopted by the Authority's Board of Directors in February 2009. Such investment policies authorized the Authority to invest in:

- Obligations of the U.S. Treasury
- Obligations guaranteed by the U.S. Government
- Obligations of U.S. Federal Agencies
- Obligations of Government Sponsored Enterprises
- Bank Obligations registered with the Securities and Exchange Commission and that are consistent with FDIC insurance
- Savings and Money Market Accounts
- Money Market funds and other funds whose portfolios consist of any allowed instrument as specified in the policy
- State of California's Local Agency Investment Fund

#### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the sensitivity of the fair values of the Authority's investments to market interest rate fluctuations is provided by the following table that shows the maturity date of each investment:

		Maturity Date
Checking accounts	\$ 230,664	N/A (due on demand)
Money market accounts	10,027,262	N/A (due on demand)
Certificates of deposit	4,424,172	12-24 months
Investment in (11) mutual funds	4,038,874	N/A (due on demand)

#### Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Statistical ratings are generally not available for certificates of deposit, and mutual fund ratings vary by company.

#### Concentration of Credit Risk (see Note 18)

The investment policy of the Authority contains limitations on the amount that can be invested in any type of investment or industry group beyond that stipulated by the California Government Code. There are no investments in any one issuer that represent 5% or more of total Authority investments except as shown below:

\$4,038,875 (22%) of the cash and investments are invested in 11 different mutual funds.

#### Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the Authority's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure Authority deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the Authority's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools.

#### Note 3 - Equipment and Furniture

Capital asset activity for the year ended June 30, 2010, was as follows:

	Beginning		Additions/		Retirements/		Ending	
Depreciable Assets	Balance		Completions		Adjustments		Balance	
Equipment and furniture	\$	322,519	\$	6,163	\$	-	\$	328,682
Accumulated depreciation		(301,937)				(4,992)		(306,929)
Total capital assets, net	\$	20,582	\$	6,163	\$	(4,992)	\$	21,753

Depreciation expense was \$4,992 for the year ending June 30, 2010.

#### Note 4 - Defined Benefit Pension Plan

#### Plan Description

All eligible full-time employees participate in the Authority's defined benefit pension plan, administered through the California Public Employee's Retirement System, which provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries.

The California Public Employees' Retirement System (CalPERS) is an agent multiple-employer plan administered by CalPERS, which acts as a common investment and administrative agent for participating public employers within the State of California. A menu of benefit provision as well as other requirements is established by State statutes within the Public Employees' Retirement Law. The Authority selects optional benefit provisions from the benefit menu by contract with CalPERS and adopts those benefits through local resolution (other local methods). CalPERS issues a separate comprehensive annual financial report. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California, 95814.

#### Funding Status and Progress

Participants are required to contribute 7% of their annual covered salary. The Authority makes the contributions required of its employees on their behalf and for their account. The Authority's required contribution is based upon an actuarially determined rate. The current 2009-2010 fiscal year employer rate was 12.003% of annual covered payroll. The projected 2010-2011 fiscal year employer rate is 12.053% of annual covered payroll. The contribution requirements of plan members, and the Authority, are established and may be amended by CalPERS.

#### **Annual Pension Cost**

The Authority's total annual pension cost of \$209,320 to CalPERS was equal to the Authority's required and actual employer contributions of \$132,215, and the employee share of \$77,105. The required contribution was determined as part of the June 30, 2007 actuarial valuation using the entry age normal actuarial cost method.

The actuarial assumptions included:

- a 7.75% investment rate of return (net of administrative expenses).
- projected annual salary increases of 3.25% to 14.45% depending on age, service and type of employment.
- an inflation rate of 3.0%.
- a payroll growth rate of 3.25%.
- individual salary growth merit scale varying by duration of employment coupled with an assumed annual inflation growth of 3.0% and an annual production growth of 0.25%.

The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a three-year period (smoothed market value). The Schedule of Funding Progress on page 29 shows that the plan was underfunded as of June 30, 2008. Information for the years ending June 30, 2009 and 2010 have not been released by the Plan Actuary.

The contribution rate for normal cost is determined using the entry-age normal actuarial cost method, a projected benefit cost method. It takes into account those benefits that are expected to be earned in the future as well as those already accrued. Significant actuarial assumptions used in the 2007 and 2008 valuations to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as described above.

#### Historic Trend Information

Three-year trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due.

Fiscal	Annua	I Pension	Percentage of	Net Pension
Year	Cos	t (APC)	APC Contributed	Obligation
6/30/2008	\$	240,499	100%	\$ -0-
6/30/2009	\$	252,930	100%	\$ -0-
6/30/2010	\$	209,320	100%	\$ -0-

#### Note 5 - Deferred Compensation Plan

The Authority offers its full-time employees a deferred compensation plan in accordance with Internal Revenue Code §457. The plan permits the employee to defer until future years up to 25% of annual gross earnings not to exceed \$16,500; this amount increases to \$22,000 for employees 50 years and older. Assets are not available to participants for disbursement until termination, retirement, death, or an emergency.

The Authority does not fund the compensation deferred under the Plan except for \$833 per month contributed on behalf of the Executive Officer per the employment agreement. The contributions are held in investments that are underwritten by ICMA Retirement Corporation. Periodic contributions are made through payroll deductions of the employees and all plan fees associated with the accounts are the responsibility of the individual employee.

The participants' accounts are not subject to claims of the Authority's creditors. The Authority has no liability for losses under the plan but does have the duty of due care that would be required of any ordinary prudent investor.

#### Note 6 - Long-Term Debt Obligations

Long-term debt activity for the year was comprised of the following:

	ļ	Beginning Balance	Additions Reductions_		Ending Balance		Due Within One Year		
Capital lease	\$	504,448	\$	<u> </u>	\$ 91,585	\$	412,863	\$	96,017
Bonds payable, net		2,825,000		-	2,825,000		-		-
PLL Insurance loan		2,571,429		-	857,143		1,714,286		857,143
Line of credit		9,492,068		-	9,492,068		-		-
Preston Park loan		-		19,000,000	65,422	•	18,934,578		238,954
Compensated absences		57,386		<u>-</u>	10,859		46,527		11,632
Totals	\$	15,450,331	\$	19,000,000	\$ 13,342,077	\$ 2	21,108,254		1,203,746

The Authority paid \$771,771 interest expense for the year ending June 30, 2010.

#### Note 7 - Capitalized Lease Obligation

The Authority entered into a lease purchase agreement to acquire fire fighting equipment that was distributed to local jurisdictions for fire suppression on the former Fort Ord Army Base.

#### Scheduled Payments

Future minimum lease payments are as follows:

Year Ending June 30,	
2011	\$ 116,000
2012	116,000
2013	116,000
2014	<u> 116,000</u>
Total gross lease payments	464,000
Less amount representing interest	<u>51,137</u>
Net minimum lease payments	412,863
Less current portion due within one year	<u>96,017</u>
Amount due after one year	<u>\$ 316,846</u>

#### Note 8 - Bonds Payable

#### Revenue Bonds

In 2002, the Authority issued Series A Revenue Bonds and Series B Subordinate Revenue Bonds in the total amount of \$4,940,000 with a final maturity date of August 2014. The Series A Bonds were issued to finance a habitat conservation program and priority infrastructure improvements endorsed by the Board of Directors of the Authority. The Series B Bonds were issued to finance priority infrastructure improvements also endorsed by the Board. The Authority repaid the Bonds in full in March 2010.

#### Note 9 - Loans Payable

#### Basewide Pollution Legal Liability Insurance Policy Loan

In 2005, the Authority entered into a long-term financing agreement to purchase a ten-year Basewide Pollution Legal Liability insurance policy. Financing was provided by a local bank through two separate credit line loans, and is secured by real estate (RE) and certificates of deposit (COD). Interest accrues at 4.5% on the RE secured loan, at 3.5% on the COD secured loan, and is paid monthly. Any remaining unpaid loan balances are due January 15, 2012. Funding to the Authority to repay the loans is being provided by member municipalities that benefit from legal liability protection of the insurance policy.

#### Scheduled Payments

Future annual principal and interest requirements are estimated as follows:

Year Ending June 30,	Principal	<u>Interest</u>	Total
2011	\$ 857,143	\$ 75,805	\$ 932,948
2012	857,143	<u>23,846</u>	<u>880,989</u>
Totals	\$ 1,714,286	\$ 99,651	<u>\$ 1,813,937</u>

The total cost of the insurance policy in the amount of \$6,000,000 is being amortized over the term of the coverage, which is 10 years. At June 30, 2010, the amount of outstanding principal was \$1,714,286.

#### Line of Credit

In March 2006, the Authority entered into a revolving line of credit in the amount of \$10 million. In November 2007, the credit line was increased to \$14 million, to finance Board approved Capital Improvement Program commitments. The line of credit was repaid in full in March 2010.

#### Preston Park Loan

In March 2010, the Authority borrowed \$19 million from Rabobank. In June 2009, the Board of Directors authorized the new loan to 1) provide stimulus grant local matching funds and 2) retire certain existing debts.

Distribution of the loan proceeds was as follows:

\$ 6,426,754
2,461,133
9,000,000
184,883
927,230
\$ 19,000,000
\$

The new loan has a fixed interest rate of 5.98% for five years and matures in June 2014. The monthly debt service (principal and interest) of \$113,740 is being funded by the Authority's 50% share of Preston Park lease revenue. It is anticipated that the Authority's 50% ownership in Preston Park will be sold by June 2011 and the loan either repaid or assumed during the sale transaction.

As of June 30, 2010, the amount of outstanding principal was \$18,934,578.

#### Note 10 - Compensated Absences

Authority employees are allowed to accrue up to 10 days of sick leave and up to 20 days of vacation per year, depending on length of employment. Employees are permitted to carry over an unlimited amount of sick leave hours each calendar year; the carryover for vacation leave is limited to 120 hours. In the event of separation of employment, an employee is reimbursed for any unused vacation leave, and a portion of their unused sick leave (limited to 174 hours). Reimbursement is based on the employee's regular salary rate at the date of termination or resignation. Vacation leave becomes vested immediately and sick leave becomes vested after 5 years of continuous service. Effective July 1, 2006, the Authority management employees are provided 5 days of management leave per year. There is no cash pay-off for unused management leave time.

The Authority's liability for accrued vacation pay at June 30, 2010 was \$46,527.

#### Note 11 - Health Care Plan

During the year ended June 30, 2010, employees of the Authority were covered by a third party medical insurance plan, the California Public Employees Retirement System (CalPERS) Medical Benefits Program, and by the Principal Financial Group for dental, vision, and life insurance. The Authority contributes to the employee medical premium and to eligible dependents medical premiums up to \$1,323 per month per family. In addition, employees receive monthly cash allowances of \$145 per employee to be applied towards premiums of the optional dental, vision, and life insurance benefits under an Internal Revenue Code Section 125 Flexible Benefit Plan.

#### Note 12 - Commitments and Contingencies

#### A. Litigation

The Authority is not currently involved in litigation, nor has litigation has been threatened by or against Authority.

Appropriate insurance policies protect the Authority from most potential litigation effects. In addition, the Authority requires indemnification and contract provisions with its vendors and contractors that also guard against, and redirect, litigation costs and potential impact to the Authority's assets.

#### B. Grant Payments

The Authority participates in federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the Authority has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivables may be impaired. In the opinion of management, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies. Current year grant information is as follows:

#### 1. Environmental Remediation Project

The \$99.3 million federal grant was paid to the Authority in three phases: \$40 million in FY 06-07, \$30 million in FY 07-08, and \$27.7 million in FY 08-09. The Army provided their payments ahead of schedule and secured a \$1.6 million credit for early payments. With the last payment received in December 2008, the grant paid for all contracted expenditures through the end of the remediation project (June 2014).

#### o Deferred Revenue

The Authority's share of unspent, unearned Army grant revenue at June 30, 2010 is classified as revenue collected in advance of the earnings process and is recorded as deferred revenue, a liability account, for financial statement purposes. It will be recognized as revenue when earned.

#### 2. Road Construction and the Veteran Cemetery Projects

The Authority collects payments for these two projects on a cost reimbursement basis, therefore, there is no deferred revenue liability recorded, and grant expenditures are reported as grants receivable on the financial statements.

#### Note 13 - Fund Balance Designations

As required by the GASB, fund balances are reported in two components; reserved and unreserved.

When fund balance is **reserved**, it means either that the resources are in a form that cannot be appropriated and spent (such as non-current receivables) or that the resources are legally restricted appropriations.

#### Reserved funds at June 30, 2010 consist of the following:

General Fund \$67,060 reserved for non-current assets that cannot be used to meet

current obligations.

Lease and Sale Proceeds Fund

Developers Fees Fund Pollution Legal Liability Fund \$191,093 reserved for non-current notes receivable. \$56,250 reserved for non-current note receivable.

\$2,700,000 reserved for unamortized insurance policy.

Total \$3,014,403

The portion of fund balance that is not reserved is called *unreserved* fund balance. Unreserved fund balance is available for unrestricted expenditures and can be further **designated** by the Authority's management. A designation is not legally binding but does convey the Authority's intents for using its available resources. These designated funds include developer impact fees dedicated for capital improvement projects, land sale and lease revenues used for building demolition, and federal grant monies used for munitions cleanup and other capital projects.

Unreserved designated funds at June 30, 2010 consist of the following:

General Fund \$5,243,928 designated for local matching funds to federal stimulus

grant and for previously approved projects and contracts.

Lease and Sale Proceeds Fund \$17,654 designated in accordance with the Base Reuse Plan (BRP)

to fund the building removal and other capital improvement program

obligations.

Developers Fees Fund \$3,842,579 designated in accordance with BRP to fund the Habitat

Management Program.

Pollution Legal Liability Fund \$282,174 designated for debt service.

Total \$9,386,335

Unreserved undesignated funds at June 30, 2010 consist of the following:

General Fund \$2,350,601 available for expenditure and designation.

#### Note 14 - Property Sales and Lease Income

California Law requires that all net lease or property sale proceeds generated on the former U.S. Army Base are to be shared equally between the Authority and the governmental entity with jurisdiction over subject property. This state law is affirmed under contract implementation agreements between the Authority and its underlying jurisdictions. Property sale and lease income activity for the year was as follows:

Land sale proceeds

Young Nak Church \$ 8,505
Marina Coast Water District \$ 122,445

Lease income

Preston Park Housing \$ 1,480,596

#### Note 15 - Contingent Receivables

#### 1. \$132,500 - The City of Marina

Marina holds a \$265,000 promissory note from a former Fort Ord real estate sale. The terms provide that the note may be forgiven if certain affordable housing criteria are met during the note term, which matures in 2012. State law requires Marina to distribute one-half of the sale proceeds (\$132,500) to the Authority. Since Marina is not authorized to forgive the 50% portion of the note that it is legally required to pay the Authority, they must make provision to compensate the Authority if it chooses to forgive repayment of the note. This transaction was not submitted to the Authority for approval.

#### 2. \$234,581 - The City of Del Rey Oaks (DRO)

- a) In 2002, DRO participated in a construction project funded by the EDA grant and local matching funds. On April 23, 2002, the DRO Council affirmed the City's commitment to provide the 25% local match or \$51,707 to pave a portion of South Boundary Road within the DRO city limits. DRO never paid this obligation citing insufficient resources. The Authority reports this debt as a long-term receivable on its financial statements and intends to collect payment as a deduction from the future land sale proceeds of DRO real property.
- b) In 2005, the Authority purchased a ten-year Pollution Legal Liability (PLL) insurance policy. The participating member municipalities agreed to pay for their respective shares of the policy cost through fixed annual payments. In 2009 DRO lost its developer who previously made these payments. The Authority's Board of Directors approved a payment plan for DRO until they find a new developer who will be required by the City to bring the PLL Insurance coverage current. As of June 30, 2010, DRO owed \$182,874.

#### Note 16 - US Army Environmental Services Cooperative Agreement Grant

Removal of munitions and explosives of concern (MEC) at the former Fort Ord has been in progress by the U.S. Army since 1992. Several areas formerly used for military training at the former base have been cleared over the years, but approximately 3,340 acres must still undergo specific MEC removal activities before they can be reused for key elements of the Fort Ord Base Reuse Plan. In the spring of 2005 the U.S. Army and Authority entered into negotiations to execute an Army funded Environmental Services Cooperative Agreement (ESCA) leading to the transfer of former Fort Ord 3,340 acres prior to regulatory environmental sign-off. In early 2007, the Army awarded the Authority \$99.3 million to perform munitions cleanup on the ESCA parcels. Authority also entered into an Administrative Order on Consent (AOC) with U.S. Environmental Protection Agency (EPA) and California Department of Toxic Substance Control (DTSC), defining conditions under which the Authority assumes responsibility for the Army remediation of the ESCA parcels. In order to complete the AOC defined work; the Authority entered into a Remediation Services Agreement (RSA) with LFR, Inc. to provide MEC remediation services and executed a Cost-Cap insurance policy for this remediation work trough the American International Insurance Group (AIG).

The ESCA Remediation Program (RP) has been underway for approximately 3.5 years. The ESCA property was transferred to FORA ownership on May 8, 2009. The FY 2010 ESCA RP field work focused in the Parker Flats and adjacent areas of the former Fort Ord.

On December 17, 2008 FORA received the fourth and final ESCA Grant fund payment of approximately \$28.6 million. Per the AOC, the majority of these funds have been transferred to AIG (now "Chartis" company) for payment to LFR, Inc. under the terms of the insurance policies and related agreements. The Authority's administrative costs and oversight responsibility, including third-party quality assurance work, are also funded by the ESCA grant.

#### Note 17 - New Pronouncements

The GASB issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," issued in March 2009, initially distinguishes fund balance between amounts that are considered nonspendable, such as fund balance associated with long-term notes receivable or inventory, and other amounts that are classified as spendable based on the relative strength of the constraints that control the purposes for which specific amounts can be spent. Beginning with the most binding constraints, fund balance amounts will be reported in the following classifications:

- Restricted Amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed Amounts that can be used only for the specific purposes determined by a formal action
  of the government's highest level of decision-making authority.
- Assigned Amounts intended to be used by the government for specific purposes but do not meet the
  criteria to be classified as restricted or committed.
- Unassigned The residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

The new standard also clarifies the definitions of individual governmental fund types. It also specifies how economic stabilization or "rainy day" amounts should be reported. Because of the specific nature of these accounts, the statement considers stabilization amount as *specific purposes*. Stabilization amounts should be reported in the general fund as restricted or committed if they meet the appropriate criteria. Only if the resources in the stabilization arrangement derive from a restricted or committed revenue source could a stabilization fund be reported as a special revenue fund.

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified by this statement. The capital projects fund type was clarified for better alignment with the needs of financial statement users and prepares. Definitions are as follows:

- General fund Account for and report all financial resources and uses not accounted for and reported in another fund.
- Special revenue funds Account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
- Capital projects funds Account for and report financial resources that are restricted, committed, or assigned to the expenditure for capital outlays, including the acquisition of construction of capital facilities and other capital assets.
- Debt service funds Account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- Permanent funds Account for and report resources that are restricted to the extent that only
  earnings, and not principal, may be used for purposes that support the reporting government's
  programs, that is, for the benefit of the government or its citizenry.

The requirements of this statement are effective for fiscal periods beginning after June 15, 2010.

#### Note 18 - Subsequent Events

The Authority management has reviewed the results of operations for the period from June 30, 2010 through November 19, 2010, the date the financial statements were available to be issued, and have determined that no adjustments are necessary to the amounts reported in the accompanying financial statements nor have any subsequent events occurred, the nature of which would require disclosure.

On August 18, 2010 the Authority sold its entire portfolio of mutual funds, in the amount of \$4.2 million, and reinvested those funds in certificates of deposit.

The management, however, feels that it is important to disclose the following information as it may affect the Authority's financial position as of June 30, 2010, and cause prior period adjustments in its financial statements, as follows:

In the fall of 2010, as directed by the Board of Directors as part of the review of the Capital Improvement Program, the Authority conducted an internal audit of tax increment revenue that the Authority collects from the redevelopment agencies of the Cities of Seaside, Marina and Monterey County. The results indicate that the Authority may be owed property tax increment payments from the Cities of Seaside and Marina. The Authority has provided both cities with the audit conclusion.

#### REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are not considered a part of the basic financial statements. Such information includes:

- Schedule of Funding Progress Defined Benefit Pension Plan
- Budget and Actual All Funds

#### FORT ORD REUSE AUTHORITY Schedule of Funding Progress Defined Benefit Pension Plan Year Ended June 30, 2010

#### Pooled Report Format

Since the Authority has less than 100 active members, it is required by CalPERS to participate in a risk pool. The following valuation reports the activity of the risk pool as a whole, and not the specific activity of individual members such as the Authority.

	Actuarial Valuation Date - Year Ended										
Miscellaneous Plan - 2% at 55 Risk Pool		June 30, 2006		June 30, 2007		June 30, 2008					
Accrued Liabilities (AL)	\$	2,754,396,608	\$	2,611,746,790	\$	2,780,280,768					
Actuarial Value of Assets (AVA)	\$	2,492,226,176	\$	2,391,434,447	\$	2,547,323,278					
Unfunded Liabilities (UL)	\$	262,170,432	\$	220,312,343	\$	232,957,490					
Funded Ratio (AVA/AL)		90.5%		91.6%		91.6%					
Annual Covered Payroll	\$	699,897,835	\$	665,522,859	\$	688,606,681					
UL as a Percentage of Payroll		37.5%		33.1%		33.8%					

Note - Details of the defined benefit pension plan can be found in Note 4 of the financial statements. Information for the years ended June 30, 2009 and 2010 have not been released by the Plan Actuary.

## FORT ORD REUSE AUTHORITY Statement of Revenues and Expenditures Budget and Actual - All Funds Year Ended June 30, 2010

	Budgeted Amounts				Actual		ariance with Final Budget Positive
		Original		Final	Amounts		(Negative)
Resources (Inflows)					 		
Membership dues	\$	261,000	\$	261,000	\$ 261,000	\$	-
Franchise fees		195,000		195,000	224,885		29,885
Property tax increment		1,200,000		960,000	1,255,022		295,022
Federal grants		7,774,397		7,861,151	2,000,435		(5,860,716)
Developer fees		17,000		51,531	48,265		(3,266)
Planning reimbursements		_		150,000	149,482		(518)
Construction reimbursements		-		1,376,670	1,269,383		(107,287)
Insurance reimbursements		727,634		983,657	983,657		-
Lease/Rental income		1,558,000		1,558,000	1,578,318		20,318
Real estate sales		1,216,000		1,298,644	313,538		(985,106)
CSU mitigation fees		500,000		500,000	500,000		-
Investments/Interest payments		75,000		813,500	788,140		(25,360)
Loan proceeds		21,000,000		19,000,000	19,000,000		-
Operating transfers in		•		-	-		-
Other revenue		-		5,000	9,484		4,484
Amounts available		<u>.</u>		_ <del>.</del>	 		
for appropriation		34,524,031		35,014,153	28,381,609		(6,632,544)
Charges to Appropriations (Outflows)							
Salaries and benefits		1,792,062		1,662,062	1,640,633		21,429
Supplies and services		306,250		306,250	159,526		146,724
Contractual services		1,711,500		2,171,500	1,358,446		813,054
Capital improvements		14,478,000		14,478,000	3,760,142		10,717,858
Debt service		16,402,036		14,390,606	14,531,518		(140,912)
Operating transfers (out)		-		-	-		-
Amortization		-			 600,000		(600,000)
Total charges	_						
to appropriations		34,689,848		33,008,418	 22,050,265		10,958,153
Surplus (Deficit)		(165,817)	\$	2,005,735	\$ 6,331,344	<u>\$</u>	4,325,609

#### SINGLE AUDIT REPORT

#### MARCELLO & COMPANY

#### CERTIFIED PUBLIC ACCOUNTANTS

2701 Cottage Way, Suite 30 / Sacramento, California 95825 / 916.979.9079

#### Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

Board of Directors Fort Ord Reuse Authority Marina, California

#### Compliance

We have audited the compliance of the Fort Ord Reuse Authority (Authority) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2010. The Authority's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Authority's management. Our responsibility is to express an opinion on the Authority's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion.

Our audit does not provide a legal determination of the Authority's compliance with those requirements.

In our opinion, the Fort Ord Reuse Authority, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

#### Internal Control over Compliance

The management of the Authority is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Authority's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

Board of Directors Fort Ord Reuse Authority Marina, California

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the board of directors, federal awarding agencies, and state pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants Sacramento, California

Marullo & Company

November 11, 2010

#### MARCELLO & COMPANY

#### CERTIFIED PUBLIC ACCOUNTANTS

2701 Cottage Way, Suite 30 / Sacramento, California 95825 / 916.979.9079

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Directors Fort Ord Reuse Authority Marina, California

We have audited the financial statements of the Fort Ord Reuse Authority (Authority) as of and for the year ended June 30, 2010, and have issued our report thereon dated November 11, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

A deficiency in control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to indentify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. This report is intended solely for the information and use of management, the board of directors, federal awarding agencies, and state pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Manello & Company

Certified Public Accountants Sacramento, California November 11, 2010

## FORT ORD REUSE AUTHORITY Schedule of Expenditures of Federal Awards Year Ended June 30, 2010

Description and Program Title	Federal CFDA Number	Federal Expenditures
U.S. DEPARTMENT OF COMMERCE ECONOMIC DEVELOPMENT ADMINISTRATION Direct Program: Economic Adjustment Assistance Project grant for new arterial road construction EDA Award No. 07-79-73004	ARRA 11.307	1,149,134
U.S. DEPARTMENT OF DEFENSE OFFICE OF ECONOMIC ADJUSTMENT	<u>Cluster</u>	
Direct Program: Community Economic Adjustment Assistance Award for Establishment, Expansion, Realignment, or Closure of a Military Installation Project grant for veterans cemetery master plan OEA Award No. CL9218-10-7	12.607	40,911
DEPARTMENT OF THE ARMY Direct Program: U.S. Army Corp of Engineers, HTRW Center of Expertise,		
Project grant for Environmental Services Cooperative Agreement Project grant for clean up of munitions and explosives of concern Agreement No. W9128F-07-2-0162	12.xxx	\$ 588,366
Total Expenditures of Federal Awards		\$ 1,778,411

### Fort Ord Reuse Authority Notes to the Schedule of Expenditures of Federal Awards Year Ended June 30, 2010

#### Note A - Reporting Entity Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the Fort Ord Reuse Authority (the Authority) under programs of the federal government for the year ended June 30, 2010. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position or changes in net assets of the Authority.

#### Note B - Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) All federal grants were direct programs.
- (3) There were no subrecipients of federal awards.

## FORT ORD REUSE AUTHORITY Schedule of Findings and Questioned Costs Year Ended June 30, 2010

#### **SECTION I - SUMMARY OF AUDITOR'S RESULTS**

Financial Statements:

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weaknesses identified?

Reportable conditions identified not

considered to be material weaknesses? None reported

Noncompliance material to financial statements noted? No

Federal Awards:

Internal control over major programs:

Material weaknesses identified?

Reportable conditions identified not

considered to be material weaknesses?

None reported

Type of auditor's report issued on compliance

for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section .510(a) of

OMB Circular A-133

Identification of major programs:

<u>CFDA No.</u> <u>Name of Federal Program or Cluster</u> 11.307 <u>Economic Adjustment Assistance</u>

12.607 Community Economic Adjustment Assistance 12.xxx Environmental Services Coop Agreement

Dollar threshold used to distinguish

between Type A and Type B programs: \$300,000

Auditee qualifies as low-risk auditee? Yes

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

Current Year: None Prior Year: None

#### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Current Year: None Prior Year: None